

Financial Report

June 30, 2024



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## **Introductory Section**

## **Directory of Officers and Directors**

June 30, 2024

## **Officers**

Timothy Jaynes	Executive Director
Connie Shockley	Finance Director
Kenneth Treadway	Board Chairman (Target Sector
Charles VonCannon	Board Vice-Chair (Target Sector
Sara Mietzner	Board Secretary/Treasurer (Private Sector

### **Board of Directors**

### **Target Sector Public Sector Private Sector** Kim Bordeaux (a) Carolyn Byrd (r) Cindy Anderson Patricia Bryant (a) Alonzo Collins (r) Dick Grayson Aloma Cole (a) Garland "Bubba" Evely, Unicoi County Mayor Mike Harrison **Margaret Collins** Mark DeWitte, Hawkins County Mayor Ron Metcalfe Joe Grandy, Washington County Mayor **Kristin Davis** Sara Mietzner Karla Delph (a) Thomas Harrison, Hancock County Mayor Katherine Motsinger-Eller Kelly Geagley (a) Senator Jon Lundberg Susan Payne Pat Grindstaff Kevin Morrison, Greene County Mayor Polly Peterson, Esq. Pamela Hughes Larry Potter, Johnson County Mayor Col. Henry Reyes Sue Mallory Col. Pat W. Schull, City of Kingsport Mayor Andria Smith (a) Jim Sells, City of Rogersville Mayor Carolyn Mullenix James Whiteside Richard Venable, Sullivan County Mayor **Brittany Knight** Sandra Koehler (a) Pat Wolfe (r) Jessie Reece (a) Patty Woodby, Carter County Mayor Johnnie Mae Swagerty **Ruth Thomas** Kenneth Treadway Charles VonCannon Karen Cirilo Zavala (a)

- (r) Designated Representative
- (a) Alternate

## **Financial Section**



## **Independent Auditor's Report**

To the Board of Directors Upper East Tennessee Human Development Agency, Inc. Kingsport, Tennessee

## **Report on the Financial Statements**

## **Opinions**

We have audited the accompanying financial statements of the governmental activities and the major governmental funds of Upper East Tennessee Human Development Agency, Inc. ("UETHDA") as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise UETHDA's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major governmental funds of UETHDA, as of June 30, 2024, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of UETHDA and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about UETHDA's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually, or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures in
  the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of UETHDA's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about UETHDA's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of changes in net pension liability (asset) and related ratios based on participation in the public employee pension plan of Tennessee Consolidated Retirement System (TCRS) and related notes, the schedule of contributions based on participation in the public employee pension plan of TCRS, the notes to the schedule of contributions based on participation in the public employee pension plan of TCRS, and schedule of changes in total other postemployment benefits liability and related

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ratios and related notes as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management, and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise UETHDA's basic financial statements. The schedule of expenditures of federal awards as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

## **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and other information sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

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## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 11, 2024, on our consideration of UETHDA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of UETHDA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering UETHDA's internal control over financial reporting and compliance.

**CERTIFIED PUBLIC ACCOUNTANTS** 

Brown, Edwards & Company, S. L. P.

Kingsport, Tennessee December 11, 2024

## Management's Discussion and Analysis June 30, 2024

## **Financial Highlights**

UETHDA's expenditures this fiscal year were \$26,892,856 compared to \$27,817,950 for the period July 1, 2022 through June 30, 2023. This was an overall decrease in expenditures of \$925,094. This is primarily due to the decreases in expenditures in equipment and capital improvements of \$982,406.

## Additionally:

- UETHDA's overall financial position, as reflected in total net position, increased by \$366,451 due to current year activities.
- In governmental funds, the total fund balance increased by \$7,936.

### **Overview of the Financial Statements**

The basic financial statements are comprised of (1) UETHDA's government-wide financial statements; (2) fund financial statements that comply with reporting to the Federal Government and other funding sources; and (3) notes to the financial statements. In addition, other information supplementary to the basic financial statements is provided.

### **UETHDA's Government-Wide Financial Statements**

- UETHDA's government-wide financial statements are the statement of net position and the statement of
  activities. These statements present an aggregate view of UETHDA's finances in a manner similar to
  private-sector business. Both statements distinguish governmental activities from other types of
  activities.
- The statement of net position presents information on all of UETHDA's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between those items being reported as net position.
- The statement of activities presents information showing how UETHDA's net position changed during the year.
- UETHDA's government-wide financial statements are shown on pages 6 through 8 of this report.
- UETHDA has also presented fund financial statements. A fund is a grouping of related accounts that is
  used to maintain control over resources that have been segregated for specific activities. UETHDA, like
  other state and local governments, uses fund accounting to demonstrate compliance with finance-related
  legal requirements. Fund financial statements generally report operations in more detail than UETHDA's
  government-wide statements.
- There are two fund financial statements: the balance sheet and the statement of revenues, expenditures, and changes in fund balances.

### **Fund Financial Statements**

 UETHDA has only one kind of fund. The governmental funds include the following: the general fund and the special revenue fund. The special revenue fund accounts for all federal, state, grant-funded programs, and local contributions designated for specific purposes.

## Management's Discussion and Analysis June 30, 2024

• Financial information is presented separately on both the balance sheet and the statement of revenues, expenditures, and changes in fund balances for the general and special revenue funds as these are considered to be the major funds. Data for funds is combined into a single aggregated column. The governmental fund financial statements are on pages 9 through 12 of this report.

The major features of UETHDA's financial statements, including the portion of the activities reported and the type of information contained, is shown in the table below.

	UETHDA's Government-Wide	
	Statements	Governmental Funds Statements
Scope	Entire UETHDA.	The programmatic and operating
		activities of UETHDA, such as child
		education and energy assistance.
Required Financial	Statement of net position and	Balance sheet and statement of
Statements	statement of activities.	revenues, expenditures, and
		changes in fund balances.
Basis of Accounting	Accrual accounting and economic	Modified accrual accounting.
and Measurement	resources focus.	Current financial resources focus.
Focus		
Type of Asset and	All assets and liabilities, both	Generally includes assets expected
Liability Information	financial and capital, short-term	to be used up and liabilities that
	and long-term.	come due during the year or soon
		thereafter. No capital assets or long-
		term liabilities included.
Type of Inflow and	All revenue and expenses during	Revenues for which cash is received
Outflow of Information	the year, regardless of when cash is	during or soon after the end of the
	received or paid.	year, expenditures when goods or
		services have been received and the
		related liability is due and payable.

## **Notes to the Financial Statements**

The notes to the financial statements provide additional information that is essential to the full understanding of the data provided in UETHDA's government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 13 of this report.

## Management's Discussion and Analysis June 30, 2024

**Financial Analysis** 

**UETHDA** as a Whole

## **Net Position**

Table 1 below provides a summary of UETHDA's net position as of June 30, 2024 and 2023.

Table 1
Condensed Statement of Net Position

	Government-wide							
		2024		2023				
Current assets Capital assets	\$	3,136,689 3,028,823	\$	3,097,475 2,746,228				
Total assets	\$	6,165,512	\$	5,843,703				
Deferred outflow of resources	\$	1,582,501	\$	1,777,360				
Current liabilities Long-term liabilities Other liabilities	\$	1,864,393 758,344 235,092	\$	1,833,424 815,660 505,094				
Total liabilities	\$	2,857,829	\$	3,154,178				
Deferred inflow of resources	\$	334,195	\$	277,347				
Net investment in capital assets Restricted – grant proceeds Unrestricted	\$	2,505,700 50,626 1,999,663	\$	2,093,045 43,228 2,053,265				
Total net position	\$	4,555,989	\$	4,189,538				

In governmental activities, total assets and deferred outflow of resources increased by \$126,950, this is primarily due to an increase in capital assets of \$282,595. Total liabilities and deferred inflow of resources decreased by \$239,501, this is primarily due to a decrease in net pension liability of \$270,002. The change in net position is an increase of \$366,451.

## Management's Discussion and Analysis June 30, 2024

## **Financial Analysis (Continued)**

## **Change in Net Position**

Table 2 summarizes the change in net position for the fiscal years ended June 30, 2024 and 2023.

Table 2
Change in Net Position

	2024	Percentage of Funding			Percentage of Funding
Revenues:					
Operating grants and contributions	\$ 26,078,825	96.82%	\$	26,030,678	93.50%
Capital grants and contributions	786,250	2.92%		1,768,657	6.35%
Miscellaneous	41,863	0.15%		23,794	0.09%
Interest and investments earnings	29,388	0.11%		16,403	0.06%
Total revenues	26,936,326	100.00%		27,839,532	100.00%
Expenditures:					
Community services programs	2,444,358	9.20%		2,224,382	8.46%
Weatherization/energy assistance	10,879,578	40.95%		11,962,557	45.50%
Child education	11,992,114	45.14%		11,380,122	43.29%
Nutrition programs	457,553	1.72%		412,393	1.57%
Emergency shelter programs	755,344	2.84%		291,397	1.11%
Corporate activities	40,928	0.15%		17,335	0.07%
Total expenditures	26,569,875	100.00%		26,288,186	100.00%
Change in net position	\$ 366,451		\$	1,551,346	

As shown, program revenue in the form of grants and contributions provide over 99% of the funds for governmental activities, which are expended primarily on child education and weatherization/energy assistance.

## Management's Discussion and Analysis June 30, 2024

## **Financial Analysis (Continued)**

## **Governmental Activities**

### **Net Cost of Governmental Activities**

Table 3 reports the cost of seven major UETHDA activities. The table also shows each activity's net cost (total cost less grants and contribution revenue provided for specific programs). Net revenue in child education and weatherization/energy assistance were used to acquire grant-funded equipment, which has been capitalized in the statement of net position.

Table 3
Net Cost of Government Activities

	2024					2023						
	T	otal Cost of Services		et Cost of Services	Т	otal Cost of Services	Net Cost of Services					
Community services programs Weatherization/energy	\$	2,444,358	\$	(38,582)	\$	2,224,382	\$	(15,826)				
assistance		10,879,578		(24,394)		11,962,557		(26,132)				
Child education		11,992,114		399,548		11,380,122		1,570,258				
Nutrition programs		457,553		-		412,393		-				
Emergency shelter programs		755,344		(474)		291,397		184				
Corporate activities		40,928		(40,898)		17,335		(17,335)				
Totals	\$	26,569,875	\$	295,200	\$	26,288,186	\$	1,511,149				

### **Governmental Funds**

UETHDA completed the year with a total governmental fund balance of \$1,516,914 of which \$1,081,734 is general fund balance and \$435,180 is special revenue fund balance. This represents an increase of \$17,364 in general fund balance from \$1,064,370 as of June 30, 2023, and a decrease of \$9,428 in special revenue fund balance from \$444,608 as of June 30, 2023.

## Management's Discussion and Analysis June 30, 2024

## **Financial Analysis (Continued)**

## **Capital Asset and Debt Administration**

### **Capital Assets**

At the end of the 2024 fiscal year, UETHDA had invested a cumulative amount of \$6,740,379 in a broad range of capital assets, including buildings, capital improvements, vehicles, furniture, and equipment (see Table 4). This amount represents a net increase of \$622,642. Additional information about capital assets can be found in Note 5, pages 19 and 20. Total accumulated depreciation and amortization on these assets was \$3,711,556.

 UETHDA recognized depreciation and amortization expense of \$503,656 for governmental activities (see page 12).

## Table 4 Capital Assets

	 2024	 2023	% Change
Land	\$ 21,000	\$ 21,000	0.00%
Buildings and capital improvements	2,874,482	2,432,789	144.02%
Furniture and equipment	546,345	546,345	-6.77%
Vehicle	2,398,388	2,074,641	10.32%
Right-of-use leased asset	900,164	900,164	0.00%
Accumulated depreciation and amortization	 (3,711,556)	 (3,228,711)	6.10%
Totals	\$ 3,028,823	\$ 2,746,228	

### In-Kind

One of UETHDA's programs (Head Start) requires a proportional match of in-kind (nonfederal share). In-kind is property or services that benefit a grant supported project or program and are contributed by nonfederal third parties without charge to the grantee. Head Start requires a 25% match of the total federal funds awarded.

### **Cost Allocation**

UETHDA accumulates administrative costs in an indirect cost pool and allocates these costs to programs based on each program's total direct expenditures. Administrative costs are those costs incurred for the common benefit of all UETHDA programs that cannot be readily identified with a final cost objective. This plan has been approved by the Tennessee Department of Human Services, the "state cognizant agency" for UETHDA. The Department of Health and Human Services, the "federal cognizant agency" for UETHDA, approved an indirect cost final rate of 6.10% for the year ended June 30, 2023.

## Management's Discussion and Analysis June 30, 2024

## **Financial Analysis (Continued)**

### **Commodities**

Commodities distributed represent the value of food commodities received from the State of Tennessee, Department of Agriculture and distributed to low income households. The value of commodities (including inventory) is based on valuations provided by the State of Tennessee, Department of Agriculture. Commodity inventory is charged to expense in the period when the commodities are distributed. Those commodities received during the year that had not been distributed are recognized as an asset with a corresponding balance in grant funds received in advance.

### **Total Revenue**

Direct federal grants and federal "flow through" grants with the State of Tennessee account for approximately 99% of UETHDA's total funding. The most significant source of UETHDA's grant revenue, approximately 45% was provided under Head Start and approximately 36% was provided under Low-Income Home Energy Assistance Program. Both of these programs are funded by the U.S. Department of Health and Human Services.

### **Contacting UETHDA's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of UETHDA's finances and to demonstrate UETHDA's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Timothy Jaynes, Executive Director, Upper East Tennessee Human Development Agency, P.O. Box 46, Kingsport, TN 37662.

## **Basic Financial Statements**

## **Government-Wide Financial Statements**

## Statement of Net Position June 30, 2024

ASSETS		
CURRENT ASSETS Cash (Note 2)	\$	617,745
Receivables	Ų	017,743
Due from grantor agencies (Note 3)		2,243,995
Other accounts receivable		47,781
Prepaid expenses		55,886
Inventory		171,282
Total current assets		3,136,689
CAPITAL ASSETS (Note 5)		
Land and building and capital improvements		2,895,482
Furniture and equipment		546,345
Vehicles		2,398,388
Right-of-use asset		900,164
		6,740,379
Less accumulated depreciation and amortization		3,711,556
Net capital assets		3,028,823
Total assets		6,165,512
DEFERRED OUTFLOW OF RESOURCES		
Deferred outflows related to pensions (Note 8)		1,512,483
Deferred outflows related to other postemployment benefits (Note 9)		70,018
Total deferred outflow of resources		1,582,501
LIABILITIES		
CURRENT LIABILITIES		
Accounts payable		1,010,006
Accrued payroll and related expenses		323,308
Compensated absences, current (Note 6)		308,766
Lease liabilities, current (Note 6)		137,715
Unearned revenues (Note 3)		84,598
Total current liabilities		1,864,393

## Statement of Net Position June 30, 2024

LONG-TERM LIABILITIES	
Compensated absences, net of current portion (Note 6)	144,589
Lease liabilities, net of current portion (Note 6)	385,408
Net pension liability (Note 8)	235,092
Other postemployment benefits liability (Note 9)	228,347
Total long-term liabilities	993,436
Total liabilities	2,857,829
DEFERRED INFLOW OF RESOURCES	
Deferred inflows related to pensions (Note 8)	138,377
Deferred inflows related to other postemployment benefits (Note 9)	195,818
Total deferred inflow of resources	334,195
NET POSITION	
Net investment in capital assets	2,505,700
Restricted – contributions	50,626
Unrestricted	1,999,663
Total net position	\$ 4,555,989

## Statement of Activities Year Ended June 30, 2024

									Re	et (Expense) evenue and Changes in
					Program Revenue				N	et Position
			Indirect		Operating		Capital			_
		_		Expense	Grants and		Grants and			vernmental
Functions/Programs		Expenses		Allocation		Contributions	Co	ntributions		Activities
Governmental activities:										
Program activities:										
General government	\$	1,473,086	\$	(1,473,086)	\$	_	\$	-	\$	-
Community services programs	•	2,321,184	·	123,174	·	2,405,776	•	-	·	(38,582)
Energy assistance		10,196,985		682,593		10,855,184		-		(24,394)
Child education		11,399,632		592,482		11,605,412		786,250		399,548
Nutrition programs		428,313		29,240		457,553		-		-
Emergency shelter programs		709,747		45,597		754,870				(474)
Total program activities		26,528,947				26,078,795		786,250		336,098
Support services:										
General government		15,079		(15,079)		-		-		-
Corporate activities		25,849		15,079		30		-		(40,898)
Total support services		40,928				30				(40,898)
Total organization	\$	26,569,875	\$	-	\$	26,078,825	\$	786,250		295,200
	Gei	neral revenue:								
		/liscellaneous								41,863
			vesti	ment earnings						29,388
		т	otal	general reven	116					71,251
		'	Otai	generalieven	ue					71,231
		C	han	ge in net positi	on					366,451
	NE	T POSITION, be	egini	ning of year						4,189,538
	NE <sup>-</sup>	T POSITION, er	nd o	f year					\$	4,555,989

## Fund Financial Statements

## Balance Sheet Governmental Funds June 30, 2024

	Special					
		General		Revenue		Total
ASSETS						
Cash (Note 2)	\$	617,745	\$	_	\$	617,745
Receivables:	,	0=1,1	,		7	3=1,113
Due from grantor agencies (Note 3)		-		2,243,995		2,243,995
Other receivables		1,031		46,750		47,781
Due from other funds		433,604		-		433,604
Prepaid expenses		29,654		26,232		55,886
Inventory				171,282		171,282
Total assets	\$	1,082,034	\$	2,488,259	\$	3,570,293
LIABILITIES						
Accounts payable	\$	300	\$	1,009,706	\$	1,010,006
Accrued payroll and related expenses	·	-	·	323,308	•	323,308
Due to other funds		-		433,604		433,604
Unearned grant revenues (Note 3)				84,598		84,598
Total liabilities		300		1,851,216		1,851,516
DEFERRED INFLOWS OF RESOURCES						
Unavailable grant revenues				201,863		201,863
FUND BALANCES						
Nonspendable:						
Inventory		-		171,282		171,282
Prepaid expenses		29,654		26,232		55,886
Restricted		-		50,626		50,626
Unassigned		1,052,080		187,040		1,239,120
Total fund balances		1,081,734		435,180		1,516,914
Total liabilities, deferred inflows						
and fund balances	\$	1,082,034	\$	2,488,259	\$	3,570,293

## Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2024

Total	fund	bal	lance –	governmental	l funds
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1,516,914

Total net position reported to governmental activities in the statement of net position are different from the amount reported above as total governmental funds balance because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund statements. Amounts reported for governmental activities in the statement of net position are:

Governmental capital assets	\$ 6,740,379
Less governmental accumulated depreciation and amortization	 3,711,556

Net capital assets 3,028,823

Revenues in the statement of activities that do not provide current financial resources are deferred in the governmental funds. Amounts reported in the statement of net position but deferred in the governmental funds are:

Unavailable amounts due from grantor agencies 201,863

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Compensated absences	(453,355)
Lease liabilities	(523.123)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions and other post employment benefits will be amortized and recognized as components of pension expense in future years.

Deferred outflows related to pensions	1,512,483
Deferred outflows related to other postemployment benefits	70,018
Deferred inflows related to pensions	(138,377)
Deferred inflows related to other postemployment benefits	(195,818)

Net deferral of resources 1,248,306

Net pension liabilities (235,092)

Other postemployment benefits liabilities of the agency represents a long-term liability for which future funds will be necessary to fund.

Total net position – governmental activities \$ 4,555,989

(228,347)

## Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds

Year Ended June 30, 2024

	General Fund	Special Revenue Fund	Total
DEVENILES			
REVENUES Grants	\$ -	\$ 26,084,323	\$ 26,084,323
Local contributions	30	236,189	236,219
Other	28,552	13,311	41,863
Interest income	29,388	-	29,388
Commodities	-	508,999	508,999
commodities	-	300,333	300,333
Total revenues	57,970	26,842,822	26,900,792
EXPENDITURES			
Salaries	14,993	6,966,063	6,981,056
Fringe benefits	2,846	2,347,464	2,350,310
Travel	243	349,344	349,587
Communications	101	91,699	91,800
Utilities	3	72,871	72,874
Office supplies	-	56,374	56,374
Program supplies	710	1,088,595	1,089,305
Maintenance and repairs	184	497,738	497,922
Rental buildings	-	150,478	150,478
Contractual	54	188,100	188,154
Delegate agencies	-	2,002,566	2,002,566
Equipment rent	-	17,429	17,429
Equipment (sensitive minor)	-	223,371	223,371
Equipment and capital improvements	-	786,250	786,250
Insurance	121	102,247	102,368
Advertising	-	58,157	58,157
Direct client assistance	581	9,683,710	9,684,291
Parent activities, meetings, interest, and fees	5,392	26,923	32,315
Training	299	135,539	135,838
Indirect costs	15,079	1,473,086	1,488,165
Commodities distributed		534,246	534,246
Total expenditures	40,606	26,852,250	26,892,856
Excess (deficiency) of revenues over expenditures	17,364	(9,428)	7,936
FUND BALANCES, beginning of year	1,064,370	444,608	1,508,978
FUND BALANCES, end of year	\$ 1,081,734	\$ 435,180	\$ 1,516,914

## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended June 30, 2024

Net change in fund balances – total governmental funds			\$ 7,936
Amounts reported for governmental activities in the statement of activities are different because:			
The acquisition of capital assets is reported in the governmental funds as expenditures. However, for governmental activities, those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities.  Capital outlay and right-of-use lease assets  Depreciation and amortization expense		786,251 503,656)	
Amount by which capital acquisitions are more than depreciation in the current period			282,595
Revenues are reported in the governmental funds if they provide current financial resources to liquidate liabilities of the current period. Unavailable revenues			35,622
Vested accrued vacation and personal leave are reported in the government funds when amounts are paid. The statement of activities reports the value of benefits earned during the year.  Accrued vacation and personal leave earned Accrued vacation and personal leave paid	-	308,766) 264,724	
Net accrued vacation and personal leave earned			(44,042)
The repayment of lease liabilities consumes the current financial resources of government funds.  Principal repayments on lease liabilities			130,060
Pension and other post employment benefits expenses are recognized in the governmental funds as current financial resources are utilized. The statement of activities recognizes the pension expense as the deferred outflows and inflows are amortized.  Pension expense recognized in the statement of activities Other postemployment benefits expense recognized in the statement of activities Pension expense recognized in the governmental funds		539,696) 8,930 485,046	
Net difference in the amount of pension and other			/ <b></b>
postemployment benefit expense recognized			(45,720)
Change in net position – governmental activities			\$ 366,451

## Notes To Financial Statements June 30, 2024

## Note 1 – Summary of Significant Accounting Policies

## Nature of Operations

Upper East Tennessee Human Development Agency, Inc. ("UETHDA") was organized as a nonprofit organization in 1973 and incorporated in 1978. UETHDA was formed to develop and provide resources for the purpose of assisting low income individuals in eight counties of upper east Tennessee through a variety of programs.

## Significant Policies

The financial statements of UETHDA have been prepared in conformity with generally accepted accounting principles as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by UETHDA are described below.

UETHDA is incorporated as a private nonprofit organization; however, based on correspondence from the State of Tennessee, Department of Audit, Division of Municipal Audit (the "State"), UETHDA reports to the State under the jurisdiction of GASB rather than Financial Accounting Standards Board (FASB). Therefore, this organization must follow the same guidelines as any other governmental unit in the State.

## Basis of Presentation

## **Government-Wide Statements**

The statement of net position and the statement of activities present financial information about UETHDA's organizational activities. These statements include the financial activities of the organization in its entirety. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally consist of programs funded by grants from federal, state, and local governments.

The statement of activities presents a comparison between direct expenses and program revenue for each function of UETHDA's organizational activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenue includes (a) charges paid by the recipients for goods or services offered by the programs; and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenue that is not classified as program revenue, including interest income, is presented as general revenue.

## **Fund Financial Statements**

The fund statements provide information about UETHDA's funds. A separate statement for government fund types is presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

UETHDA reports the following major governmental funds:

General Fund – This is UETHDA's primary operating fund. It accounts for all financial activity that is not required to be accounted for in the special revenue fund. All general receipts that are not allocated by law or contractual agreement

## Notes To Financial Statements June 30, 2024

to a special revenue fund are accounted for in this fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the general fund.

Special Revenue Fund – This fund accounts for activities associated with providing Head Start, energy assistance, and other social service programs. Sources include grants received primarily from federal, state, and local governments. Excess expenditures of the fund are financed with a transfer from the general fund.

There are no nonmajor governmental funds.

UETHDA's Board of Directors is the body that would approve any fund balance commitments. However, UETHDA does not have, and does not expect to have, any commitments of fund balance. In addition, UETHDA does not have, nor does it expect to have, any assigned fund balance. UETHDA's restricted fund balance consists of the various local grants and donations that have been received for a specific spending purpose. UETHDA considers restricted amounts to be spent when an expenditure is incurred for a purpose for which both restricted and unrestricted fund balances are available.

## Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which UETHDA gives or receives value without directly receiving or giving equal value in exchange, include grants and donations. On an accrual basis, revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Interest earnings on temporary investments are recognized in the fiscal period earned.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenue is recognized when measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, UETHDA considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, claims and judgments, and compensated absences which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds.

Grant funds received in advance are reported on the balance sheet when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Grant funds received in advance also arise when resources are received by UETHDA before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods when both revenue recognition criteria are met, or when UETHDA has a legal claim to the resources, the liability on the balance sheet is removed and revenue is recognized.

## **Fund Balances**

UETHDA's fund balances consist of the following categories:

Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form (i.e., inventories or prepaids) or legally or contractually required to be maintained intact.

Restricted fund balances have constraints imposed by grantors, creditors, contributors, laws or regulations of other governments, or are imposed by law through constitutional provisions or enabling legislation.

## Notes To Financial Statements June 30, 2024

Committed fund balances result when the government's governing body imposes constraints through formal action of that body. Committed amounts cannot be used for any other purpose unless the government removes the constraint using the same type of action that was used to commit those amounts. UETHDA has no committed fund balances.

Assigned fund balances are constrained by the government's intent for those assigned amounts to be used for specific purposes but are neither restricted nor committed. Intent should be expressed by the governing body, a body to which the governing body has delegated authority (i.e., a budget or finance committee), or an official that the governing body has designated. UETHDA has no assigned fund balances.

Any *residual fund balance* remaining after all of the other categories of fund balance have been determined is categorized as unassigned fund balance.

## **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

## Capital Assets

Capital assets are reported at actual cost. Donated assets are reported at estimated fair value at the time received. Capital assets are recorded in the government-wide financial statements, but are not reported in the fund financial statements. Capital assets with a cost of \$5,000 or more and a useful life that exceeds one year are depreciated using the straight-line depreciation method over the estimated useful life of the asset.

Estimated useful lives of capital assets reported in UETHDA's financial statements are as follows:

	Estimated Useful Life (In Years)
Buildings and capital improvements	7 – 30
Furniture and equipment	3 – 15
Vehicles	5

## Federal, State, and Local Agency Grant Funds

Program funds authorized under federal, state, and local agency grants are requisitioned from such agencies primarily for reimbursement of allowable costs incurred up to amounts contracted for under each grant. These funds are accounted for at the time allowable costs are incurred. The grant periods for individual grants do not necessarily coincide with the fiscal year of UETHDA. Since UETHDA receives funds either on an advance basis or on a cost-reimbursement basis, either a receivable (due from grantor agencies) or a liability (unearned revenues) may exist at year end. UETHDA's policy is to expend federal, state, and local agency grant funds which are restricted as to purpose before using unrestricted funds to pay for program expenses.

### *Inventories*

Inventory primarily consists of food commodities received but which have not yet been distributed to eligible households. The value of each commodity item in inventory is provided by the grantor, the State of Tennessee, Department of Agriculture. Commodity inventory is charged to expense in the period when the commodities are distributed. UETHDA

## Notes To Financial Statements June 30, 2024

uses the first in first out (FIFO) method in determining cost of inventory. Inventory also consists of materials on hand that are used in the Weatherization Assistance Program.

### Investments

Investments are recorded at fair value.

### Annual Leave

Annual leave is expensed during the period it is earned. UETHDA's policies allow employees to accrue leave time and carry it over into future program years. The liability for annual leave recognized in the statement of net position represents accrued annual leave for all UETHDA employees at June 30, 2024. Grant funds reimburse the special revenue fund as the leave is paid.

## Deferred Outflows of Resources and Deferred Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period and so will not be recognized as an outflow of resources (expenses) until that time. UETHDA has two items that qualify for reporting in this category; deferred outflows related to pensions and deferred outflows related to OPEB. Deferred outflows for pensions and OPEB occur when there are differences between expected and actual experience, change in assumptions or contributions made after the measurement date, as well as differences between expected and actual investment earnings. These items result from the requirements recognized under GASB 68 for pensions and GASB 75 for OPEB. The deferred outflows related to pensions reflect payments made by UETHDA not currently recognized by the pension plans and the deferred outflows related to OPEB reflect the present value of projected future benefits.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. UETHDA has three types of deferred inflows. Two of these relate to the recognition of employee pensions and OPEB as required under GASB 68 and GASB 75 respectively. Deferred inflows for pension and OPEB occur when there are differences in expected and actual experience, differences in expected and actual investment earnings, and changes in assumptions. UETHDA additionally reports unavailable/unearned revenue from grant receivables not collected within 60 days of year end. Unavailable/unearned revenue may also represent revenue that has been received, but the earnings process is not yet complete. These amounts are deferred and recognized as an inflow of resources in the period they are earned.

### Pension Plan

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of UETHDA's participation in the Public Employee Retirement Plan of the Tennessee Consolidated Retirement System (TCRS), and additions to/deductions from UETHDA's fiduciary net position have been determined on the same basis as they are reported by the TCRS for the Public Employee Retirement Plan. For this purpose, benefits (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Public Employee Retirement Plan of TCRS. Investments are reported at fair value.

## Notes To Financial Statements June 30, 2024

## Other Postemployment Benefits (OPEB)

For purposes of measuring the OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information has been determined on an actuarial basis based on UETHDA's participation in the Tennessee Local Government Insurance Plan. For reporting purposes, the plan is considered a single employer defined benefit OPEB plan based on criteria in Statement No. 75 of the GASB. The plan is funded on a pay-as-you-go basis and there are no assets accumulating in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75.

### Income Taxes

UETHDA is a private nonprofit corporation, incorporated under the Tennessee General Corporation Act. UETHDA is exempt from federal income taxes under Section 501(c)(3) of the *Internal Revenue Code*. UETHDA is also exempt from State of Tennessee income taxes. UETHDA evaluates its tax positions in accordance with applicable standards, has evaluated its tax positions, and believes that it has none that are uncertain. UETHDA's Form 990s for the current and three preceding years remain available for possible examination by the Internal Revenue Service (IRS).

## **Budgetary Accounting**

UETHDA receives funds under various grants and contracts which end on various budget cycles. As a result, no formal organization-wide budget is available. Therefore, no budgetary comparison has been included in these financial statements.

## **Delegate Agencies**

UETHDA delegates a portion of the Head Start program to two local school districts. Delegate expenditures have been included in the statement of revenues, expenditures, and changes in fund balances. These delegate agencies are required to submit their own agency-wide audit reports. Any modifications to UETHDA's financial records as a result of the delegate agency reports will be reported in the fiscal year in which the adjustments become known.

## Cost Allocation

UETHDA accumulates administrative costs in an indirect cost pool and allocates these costs to programs based on each program's total direct expenditures. Administrative costs are those costs incurred for the common benefit of all UETHDA programs that cannot be readily identified with a final cost objective. This plan has been approved by the Department of Health and Human Services. The approved provisional rate for the year ended June 30, 2024, was 6.70%.

## Leases

Leases are recorded under GASB No. 87, *Leases*, which for lessees requires reporting an intangible right to use asset and a lease liability for long-term leases.

UETHDA leases various facilities for operation of its programs. All of UETHDA's real estate and equipment leases are cancelable with a thirty-day notice in the event that UETHDA loses federal funding for any program which utilizes leased property.

Key estimates and judgments include how UETHDA determines (1) the discount rate it uses to discount the expected lease receipts and/or payments to present value, (2) lease term, and (3) lease receipts and/or payments.

UETHDA uses an estimated incremental borrowing rate as the discount rate for lease.

## Notes To Financial Statements June 30, 2024

- The lease term includes the noncancellable periods of the lease. Lease receipts and payments are included in the measurement of the lease receivable or liability, respectively, and are composed of fixed payments.
- UETHDA monitors changes in circumstances that would require a remeasurement of its leases, and will remeasure if certain changes occur that are expected to significantly affect the amount of the lease receivable or liability.

## Right-of-Use Lease Asset and Related Lease Liability

UETHDA is a lessee for noncancellable leases of buildings and equipment. UETHDA recognized an intangible right-to-use asset (lease asset) and a related lease liability on the financial statements. At the commencement of a lease, UETHDA initially measures a lease liability at the present value of payments expected to be made during the lease period. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain direct costs. Subsequent to the initial measurement and recognition, the lease asset is amortized on a straight-line basis over its useful life.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt in the statement of net position.

## Note 2 - Deposits and Investments

## **Deposits**

## Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, UETHDA's deposits may not be returned to it. UETHDA does not have a deposit policy for custodial credit risk.

UETHDA's bank deposits are maintained in banks participating in the Tennessee Collateral Pool for Public Deposits and, consequently, are fully insured.

### Investments

### **Prevailing Law**

State statutes authorize UETHDA to make direct investments in bonds, notes, or treasury bills of the U.S. government and obligations guaranteed by the U.S. government or any of its agencies; certificates of deposit or other evidence of deposit at state and federal chartered banks and savings and loan associations; repurchase agreements; the State Treasurers' Investment Pool; and bonds of any state or political subdivision subject to qualification.

## **Credit Risk**

UETHDA does not have a formal investment policy that limits its choice of investments based on ratings issued by a nationally recognized statistical ratings organization as a means of limiting its risk that an issuer will not fulfill its obligations.

## Notes To Financial Statements June 30, 2024

## **Interest Rate Risk**

UETHDA does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

## **Concentration of Credit Risk**

UETHDA places no limit on the amount it may invest in any one issuer.

## Note 3 - Receivable - Due from Grantor Agencies

Receivables from grantor agencies consisted of the following:

Federal	\$ 256,977
State	1,987,018
	\$ 2,243,995

Governmental funds report unavailable revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned.

At the end of the current fiscal year, the components of unavailable revenue and unearned revenue reported in the Special Revenue fund were as follows:

Type of Revenue	Unearned			Unavailable		
State grant funding	\$	-	\$	201,863		
Federal grant funding		84,598		-		
	ė	84,598				
Government-wide unearned revenues	<del>3</del>	64,536	=			
Special revenue fund unavailable revenues			\$	201,863		

## Note 4 - Commodities

UETHDA receives commodity supplement food from the State of Tennessee, Department of Agriculture for distribution to low income households. Those commodities received during the year that had not been distributed are recognized as inventory with a corresponding balance in grant funds received in advance. The value of commodity inventory at June 30, 2024, was \$133,062.

## Note 5 - Capital Assets

Capital asset balances and activity for the year consisted of the following:

## **Notes To Financial Statements**

June 30, 2024

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities				
Capital assets not being depreciated				
Land	\$ 21,000	\$ -	\$ -	\$ 21,000
Capital assets being depreciated				
Building and capital improvements	2,432,789	462,504	(20,811)	2,874,482
Furniture and equipment	546,345	-	-	546,345
Vehicles	2,074,641	323,747		2,398,388
Total capital assets being				
depreciated	5,053,775	786,251	(20,811)	5,819,215
Less accumulated depreciation				
Buildings and capital assets	624,445	236,959	(20,811)	840,593
Furniture and equipment	515,461	12,814	-	528,275
Vehicles	1,803,209	115,038		1,918,247
Total accumulated depreciation	2,943,115	364,811	(20,811)	3,287,115
Capital assets being depreciated, net of				
accumulated depreciation	2,110,660	421,440		2,532,100
Governmental activities capital assets, net	2,131,660	421,440		2,553,100
Right-of-use leased assets				
Buildings	900,164	-	-	900,164
Less accumulated amortization	(285,596)	(138,845)		(424,441)
Lease assets, net	614,568	(138,845)		475,723
Total capital assets, net	\$ 2,746,228	\$ 282,595	\$ -	\$ 3,028,823

Depreciation and amortization expense for the year ended June 30, 2024, was \$503,656. This total is broken out by program as follows:

Governmental activities	
Child education	\$ 408,815
Community services programs	66,165
Weatherization	28,355
Local	321
Total depreciation and amortization expense	\$ 503,656

## Notes To Financial Statements June 30, 2024

## Note 6 – Long-Term Liabilities

Long-term liability balances and activity for the year consisted of the following:

		Beginning					Ending		Current
		Balance	-	Additions	R	eductions	Balance		Portion
Accrued annual leave	\$	409,313	\$	308,766	\$	(264,724)	\$ 453,355	\$	308,766
Lease liabilities		653,183		-		(130,060)	523,123		137,715
Pension liability		-		235,092		-	235,092		-
Other postemployment									
benefits liability		164,332		83,340		(19,325)	 228,347		
<b>Total Governmental</b>									
activities long-term									
liabilities	<u>Ş</u>	1,226,828	<u>\$</u>	627,198	<u>\$</u>	(414,109)	\$ 1,439,917	<u>\$</u>	446,481

The annual requirements to amortize lease liabilities are as follows:

Year Ending June 30,	Principal	Interest	
2025	\$ 137,715	\$ 11,893	
2026	146,446	9,583	
2027	83,630	6,036	
2028	90,373	3,438	
2029	64,959	830	
	\$ 523,123	\$ 31,780	

UETHDA has lease liabilities for various property rentals. The lease terms related to these leases range from 24 to 93 months in length with interest rates determined to be 3%. Monthly payments related to these leases range from \$339 to \$5,070.

## Note 7 – Restricted Net Position

The restricted net position related to contributions consisted of the following:

	\$ 50,626
Reading is Fundamental donations	4,547
Head Start local contributions	1,308
LIHEAP local contributions	9,962
Community Services local contributions	\$ 34,809

Community Services Local contributions are used to provide services to low income individuals in the community. Head Start Local contributions support Head Start classrooms and Reading is Fundamental donations provide books for children.

# Notes To Financial Statements June 30, 2024

#### Note 8 – Retirement Plan

General Information About the Pension Plan

#### **Plan Description**

Employees of UETHDA are provided a defined benefit pension plan through the Public Employee Retirement Plan, an agent multiple-employer pension plan administered by the TCRS. The TCRS was created by state statute under Tennessee Code Annotated, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained at <a href="https://treasury.tn.gov/Retirement/Boards-and-Governance/Reporting-and-Investment-Policies">https://treasury.tn.gov/Retirement/Boards-and-Governance/Reporting-and-Investment-Policies</a>.

#### **Benefits Provided**

Tennessee Code Annotated, Title 8, Chapters 34-37, establishes the benefit terms and can be amended only by the Tennessee General Assembly. The chief legislative body may adopt the benefit terms permitted by statute. Members are eligible to retire with an unreduced benefit at age 60 with 5 years of service credit or after 30 years of service credit regardless of age. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's service credit. Reduced benefits for early retirement are available at age 55 and vested. Members vest with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service-related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced 10 percent and include projected service credits. A variety of death benefits are available under various eligibility criteria.

Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the 2nd of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at 3 percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. A member who leaves employment may withdraw their employee contributions, plus any accumulated interest.

#### **Employees Covered by Benefit Terms**

At the measurement date of June 30, 2023, the following employees were covered by the benefit terms:

	861
Active employees	241
Inactive employees entitled to but not yet receiving benefits	500
Inactive employees or beneficiaries currently receiving benefits	120

#### Contributions

Contributions for employees are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly. Employees contribute 5 percent of salary. UETHDA makes employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. For the year ended June 30, 2024, the employer contributions for UETHDA were \$568,289 based on a rate of 7.13% of covered payroll. By law, employer contributions are required to be paid. The TCRS may intercept UETHDA's state shared taxes if required employer contributions are not remitted. The

### Notes To Financial Statements June 30, 2024

employer's ADC and member contributions are expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

#### Net Pension Liability (Asset)

#### Pension Liabilities (Assets)

UETHDA's net pension liability (asset) was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date.

#### **Actuarial Assumptions**

The total pension liability as of June 30, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.25%

Salary increases Graded salary ranges from 8.72% to 3.44% based

on age, including inflation, averaging 4.00%

Investment rate of return 6.75%, net of pension plan investment expenses,

including inflation

Cost-of-living adjustment 2.125%

Mortality rates were based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2023, actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2016 through June 30, 2020. The demographic assumptions were adjusted to more closely reflect actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.25 percent. The best estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

# Notes To Financial Statements June 30, 2024

	Long-term Expected Real	
Asset Class	Rate of Return	<b>Target Allocation</b>
U.S. equity	4.88%	31%
Developed market international equity	5.37	14
Emerging market international equity	6.09	4
Private equity and strategic lending	6.57	20
U.S. fixed equity	1.20	20
Real estate	4.38	10
Short-term securities	3.00	1
		100%

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75 percent based on a blending of the three factors described above.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current rate and that contributions from UETHDA will be made at the ADC rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Changes in Net Pension Liability (Asset)

	Total Pension Liability		Plan Fiduciary Net Position		Net Pension Liability (Asset)	
Balance at June 30, 2022	\$ 18,791,168 \$		\$	18,286,074	\$	505,094
Changes for the year						
Service cost		683,553		-		683,553
Interest		1,290,809		-		1,290,809
Expected vs. actual experience		(163,785)		-		(163,785)
Changes in assumptions		-		-		-
Contributions – employer		-		509,874		(509,874)
Contributions – employee		-		359,071		(359,071)
Net investment income		-		1,233,984		(1,233,984)
Benefit payments, including refunds		(703,246)		(703,246)		-
Administrative expense		-		(22,350)		22,350
Net changes		1,107,331		1,377,333		(270,002)
Balance at June 30, 2023	\$	19,898,499	\$	19,663,407	\$	235,092

### Notes To Financial Statements June 30, 2024

#### Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the net pension liability (asset) of UETHDA calculated using the discount rate of 6.75%, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1.00% Decrease	<b>Current Discount</b>	1.00% Increase
	(5.75%)	Rate (6.75%)	(7.75%)
Net pension liability (asset)	\$ 3,350,169	\$ 235,092	\$ (2,273,143)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

#### Pension Expense

For the year ended June 30, 2024, UETHDA recognized pension expense of \$622,939.

#### Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2024, UETHDA reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Resources	O.	Resources
130,518	\$	138,377
157,305		-
656,371		-
568,289		-
1,512,483	\$	138,377
	157,305 656,371 568,289	157,305 656,371 568,289

The amount shown above for "Contributions subsequent to the measurement date of June 30, 2023," will be recognized as a reduction to net pension liability in the following measurement period.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ending</b>	
2025	\$ 254,295
2026	188,541
2027	361,949
2028	1,032
2029	-
Thereafter	 -
	\$ 805,817

In the table shown above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

# Notes To Financial Statements June 30, 2024

#### Payable to the Pension Plan

At June 30, 2024, UETHDA reported a payable of \$47,570 for the outstanding amount of contributions to the pension plan required at the year ended June 30, 2024.

#### Note 9 – Other Postemployment Benefits (OPEB) – Local Government Plan

#### General information about the OPEB Plan

#### **Plan Description**

Employees of UETHDA are provided with pre-65 retiree health insurance benefits through the Local Government OPEB Plan (LGOP) administered by the Tennessee Department of Finance and Administration. This plan is considered to be multiple-employer defined benefit plan that is used to provide postemployment benefits other than pensions (OPEB). However, for accounting purposes, this plan will be treated as a single-employer plan. All eligible pre-65 retired employees and disability participants of local governments, who choose coverage, participate in the LGOP.

#### **Benefits Provided**

UETHDA offers the LGOP to provide health insurance coverage to eligible pre-65 retirees and disabled participants of local governments. Insurance coverage is the only postemployment benefit provided to retirees. An insurance committee created in accordance with TCA 8-27-701 establishes and amends the benefit terms of the LGOP. All members have the option of choosing between the premier preferred provider organization (PPO), standard PPO, limited PPO, or the wellness health savings consumer-driven health plan (CDHP) for healthcare benefits. Retired plan members, of the LGOP, receive the same plan benefits as active employees, at a blended premium rate that considers the cost of all participants. This creates an implicit subsidy for retirees. Participating employers determine their own policy related to direct subsidies provided for the retiree premiums. UETHDA does not directly subsidize and is only subject to the implicit subsidy for retirees. The LGOP is funded on a pay-as-you-go basis and there are no assets accumulating in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75.

#### **Employees Covered by Benefit Terms**

At July 1, 2023, the following employees were covered by the benefit terms:

	228
Active employees eligible for benefits	228
Inactive employees entitled to but not yet receiving benefit payments	-
Inactive employees currently receiving benefit payments	-

An insurance committee, created in accordance with TCA 8-27-701, establishes the required payments to the LGOP by member employers and employees through the blended premiums established for active and retired employees. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. For the fiscal year ended June 30, 2024, UETHDA paid \$1,235 to the LGOP for OPEB benefits as they became due.

# Notes To Financial Statements June 30, 2024

#### Total OPEB Liability

#### **Actuarial Assumptions and Other Inputs**

The total OPEB liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation 2.25%

Salary increases Graded salary ranges from 3.44% to 8.72% based

on age, including inflation, averaging 4.00%.

Healthcare cost trend rates 10.31% for pre-65 in 2023, decreasing annually

over a 11-year period, to an ultimate rate of 4.50%. 12.44% for post-65 in 2023, decreasing annually over an 11-year period to an ultimate rate of

4.50%.

contributions in order to maintain their coverage. For the purposes of this valuation, a weighted average has been used with weights derived from the current distribution of members among

plans offered.

Unless noted otherwise, the actuarial demographic assumptions used in the June 30, 2023, valuations were the same as those employed in the July 1, 2022 Pension Actuarial Valuation of the Tennessee Consolidated Retirement System (TCRS). These assumptions were developed by TCRS based on the results of an actuarial experience study for the period July 1, 2016 - June 30, 2020. The demographic assumptions were adjusted to more closely reflect actual and expected future experience. Mortality tables are used to measure the probabilities of participants dying before and after retirement. The mortality rates employed in this valuation are taken from the PUB-2010 Headcount-Weighted Employee mortality table for General Employees for non-disabled pre-retirement mortality, with mortality improvement projected generationally with MP-2021 from 2010. Post-retirement tables are Headcount-Weighted Below Median Healthy Annuitant and adjusted with a 6% load for males and a 14% load for females, projected generationally from 2010 with MP-2021.

Mortality rates for impaired lives are the same as those used by TCRS and are taken from a gender distinct table published in the IRS Ruling 96-7 for disabled lives with a 10% load, projected generationally from 2018 with MP-2021.

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 3.65 percent. This rate reflects the interest rate derived from yields on 20-year, tax-exempt general obligation municipal bonds, prevailing on the measurement date, with an average rating of AA/Aa as shown on the Bond Buyer 20-Year Municipal GO AA index.

### Notes To Financial Statements June 30, 2024

#### Changes in the Total OPEB liability

Balance at June 30, 2022	\$ 164,332
Changes for the year:	
Service cost	21,511
Interest	6,540
Difference between expected and actual experience	(17,085)
Changes in assumptions	55,289
Benefit payments	(2,240)
Net changes	 64,015
Balance at June 30, 2023	\$ 228,347

#### **Changes in Assumptions**

The discount rate was changed from 3.54% as of the beginning of the measurement period to 3.65% as of June 30, 2023. This change in assumption increased the total OPEB liability. Other changes in assumptions include adjustments to initial per capita costs and slight changes to the near term health trend rates.

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate Assumption

Regarding the sensitivity of the total OPEB liability to changes in the discount rate, the following presents the plan's total OPEB liability related to the LGOP, as well as what the plan's total OPEB liability would be if it were calculated using a discount rate that is one percent lower or one percent higher than the current discount rate.

	Discount Rate Assumptions			
	1.00% Decrease 1		1.00% Increase	
	(2.65%)	Current (3.65%)	(4.65%)	
Total OPEB liability	\$ 250,491	\$ 228,347	\$ 207,868	

#### Sensitivity of the Total OPEB Liability to the Healthcare Cost Trend Rate Assumption

The following presents the plan's total OPEB liability, related to the LGOP, as well as what the plan's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percent lower or one percent higher than the current healthcare cost trend rate.

	Healthca	re Cost Trend Rate A	Assumption
	1% Decrease	Current	1.00% Increase
	(9.31%/11.44%	(10.31%/12.44%	(11.31%/13.44%
	Decreasing to 3.50%)	Decreasing to 4.50%)	Decreasing to 5.50%)
Total OPEB liability	\$ 199,242	\$ 228,347	\$ 262,806

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

#### **OPEB Expense**

For the year ended June 30, 2024, UETHDA recognized OPEB expense of \$(7,695).

# Notes To Financial Statements June 30, 2024

#### <u>Deferred Outflows of Resources and Deferred Inflows of Resources</u>

For the fiscal year ended June 30, 2024, UETHDA reported deferred outflows of resources and deferred inflows of resources related to OPEB benefits in the LGOP from the following sources:

		Deferred		
	(	Outflows of	Defe	erred Inflows
		Resources	of	Resources
Difference between expected and actual experience	\$	-	\$	106,901
Changes in assumptions		68,783		88,917
Employer payments subsequent to the measurement date		1,235		-
	\$	70,018	\$	195,818

The amounts for "Employer payments subsequent to the measurement date" will be recognized as a reduction to total OPEB liability in the following measurement period. Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	
2025	\$ (35,746)
2026	(35,388)
2027	(22,420)
2028	(20,834)
2029	(13,113)
Thereafter	466

In the table above, positive amounts will increase OPEB expense while negative amounts will decrease OPEB expense.

#### Note 10 – Concentrations

Approximately 99% of UETHDA's revenues consist of both direct federal grants and federal grants administered by departments of the State of Tennessee. Approximately 45% and 36% of revenues were Head Start and LIHEAP monies, respectively, received under a grant from the U.S. Department of Health and Human Services. The other 19% consists of monies received for UETHDA's other programs from federal grants administered by the State of Tennessee.

#### Note 11 - In-Kind Revenues

UETHDA is required to obtain local support of the total cost of the Head Start and Retired Senior Volunteer programs in the form of in-kind contributions. This can be in the form of rent-free use of space in school classrooms, manpower provided by parents of Head Start children, and other forms of non-cash contributions. The amount of in-kind revenue is also recognized as expense so that the effect on the UETHDA's operations is zero. In-kind revenue and expenses are not included in the basic financial statements.

#### Note 12 - Delegate Expenditures

UETHDA delegates a portion of their federal Head Start program to two local school districts. Expenditures reported by the delegates for the year are as follows:

# Notes To Financial Statements June 30, 2024

	Federal Hea			
Delegate Agency		Start		
Carter County Head Start	\$	1,299,497		
Johnson County Board of Education		703,069		
	\$	2,002,566		

#### Note 13 – Risk Management

Significant losses are covered by commercial insurance for all major programs. For insured programs, there have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current year.

#### Note 14 – New Accounting Standards

In June 2022, the GASB issued Statement No. 101, Compensated Absences. This statement updates the recognition and measurement guidance for compensated absences and amends certain previously required disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2023.

In December 2023, the GASB issued Statement No. 102, Certain Risk Disclosures. This statement defines and requires governments to disclose the risks related to concentrations of inflows or outflows of resources. The requirements of this Statement are effective for reporting periods beginning after June 15, 2024.

In April 2024, the GASB issued Statement No. 103, Financial Reporting Model Improvements. This statement improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability as well as addresses certain application issues. The requirements of this Statement are effective for reporting periods beginning after June 15, 2025.

Management has not determined the effects these new GASB Statements may have on prospective financial statements.

# Required Supplementary Information

# Required Supplementary Information Schedule of Changes in Net Pension Liability (Asset) and Related Ratios Based on Participation in the Public Employee Pension Plan of TCRS and Related Notes

Year Ended June 30, 2024

	Plan Year							
		2023		2022		2021		2020
Total Pension Liability								
Service cost	\$	683,553	\$	674,694	\$	537,711	\$	479,808
Interest		1,290,809		1,193,173		1,085,259		1,024,609
Expected vs. actual experience		(163,785)		261,036		(38,845)		(98,440)
Change of assumptions		-		-		1,640,926		-
Benefit payments, including refunds of		(703,246)						
employee contributions				(679,358)		(629,604)		(625,052)
Net change in total pension liability		1,107,331		1,449,545		2,595,447		780,925
Total pension liability – beginning		18,791,168		17,341,623		14,746,176		13,965,251
Total pension liability – ending		19,898,499		18,791,168		17,341,623		14,746,176
Plan Fiduciary Net Position								
Contributions – employer		509,874		383,715		369,093		314,260
Contributions – employee		359,071		346,316		334,712		283,632
Net investment income (loss)		1,233,984		(726,846)		3,888,144		712,138
Benefit payments, including refunds of employee contributions		(703,246)		(679,358)		(629,604)		(625,052)
Administrative expenses		(22,350)		(23,694)		(22,889)		(18,885)
Other changes		(22,330)		(23,034)		(22,003)		(10,003)
other changes						,		
Net change in plan fiduciary net position		1,377,333		(699,867)		3,939,456		666,093
Plan fiduciary net position – beginning		18,286,074		18,985,941		15,046,485		14,380,392
Plan fiduciary net position – ending		19,663,407		18,286,074		18,985,941		15,046,485
Net pension (asset ) liability	\$	235,092	\$	505,094	\$	(1,644,318)	\$	(300,309)
Plan fiduciary net position as a percentage								
of total pension liability		98.82%		97.31%		109.48%		102.04%
Covered-employee payroll	\$	7,181,326	\$	6,926,262	\$	6,662,310	\$	5,672,576
Net pension (asset) liability as a percentage								
of covered-employee payroll		3.27%		7.29%		-24.68%		-5.29%

In 2021, amounts reported as changes of assumptions resulted from changes to the inflation rate, investment rate of return, cost-of-living adjustment, and mortality improvements. In 2017, amounts reported as changes of assumptions resulted from changes to the inflation rate, investment rate of return, cost-of-living adjustment, salary growth, and mortality improvements.

GASB 68 requires a 10-year schedule for this data to be presented starting with the implementation of GASB 68. The information in this schedule is not required to be presented retroactively prior to the implementation date.

D	lan	Vear	

Plan Year									
2019	2018 2017 2016				2016		2015	 2014	
\$ 459,037 963,945 (25,434)	\$	416,709 931,586 (401,952)	\$	402,707 893,957 (76,055) 228,294	\$	364,632 862,261 (336,351)	\$	342,550 787,308 338,444 -	\$ 337,222 713,169 395,318
 (538,094)		(546,599)		(519,144)		(492,857)		(489,162)	 (435,857)
859,454		399,744		929,759		397,685		979,140	1,009,852
 13,105,797		12,706,053		11,776,294		11,378,609		10,399,469	9,389,617
 13,965,251		13,105,797		12,706,053		11,776,294		11,378,609	10,399,469
333,892 260,856 995,295 (538,094)		281,761 247,218 1,024,550 (546,599)		264,771 223,249 1,260,801 (519,144)		169,772 212,217 289,724 (492,857)		172,693 215,869 329,866 (489,162)	303,861 191,350 1,528,488 (435,857)
 (20,260)		(20,279) -		(15,304)		(15,605) 14,638		(10,790) -	 (7,443) -
1,031,689		986,651		1,214,373		177,889		218,476	1,580,399
 13,348,703		12,362,052		11,147,679		10,969,790		10,751,314	 9,170,915
 14,380,392		13,348,703		12,362,052		11,147,679		10,969,790	10,751,314
\$ (415,141)	\$	(242,906)	\$	344,001	\$	628,615	\$	408,819	\$ (351,845)
 102.97%		101.85%		97.29%		94.66%		96.41%	 103.38%
\$ 5,217,056	\$	4,751,456	\$	4,464,928	\$	4,244,291	\$	4,317,321	\$ 3,826,968
 -7.96%		-5.11%		7.70%		14.81%		9.47%	 -9.19%

# Required Supplementary Information Schedule of Contributions Based on Participation in the Public Employee Pension Plan of TCRS

Year Ended June 30, 2024

Entity Fiscal Year Ended June 30,	De	ctuarially etermined ntribution	in F the De	ntributions Relation to Actuarially etermined ntribution	Defi	ribution iciency icess)	Covered- Employee Payroll	Contribution Percentage of Employee	Covered-
2024	\$	568,289	\$	568,289	\$	-	\$ 7,970,381	7.13	%
2023		509,874		509,874		-	7,181,326	7.10	
2022		383,715		383,715		-	6,926,262	5.54	
2021		369,093		369,093		-	6,662,310	5.54	
2020		314,260		314,260		-	5,672,576	5.54	
2019		333,892		333,892		-	5,217,056	6.40	
2018		281,761		281,761		-	4,751,456	5.93	
2017		264,771		264,771		-	4,464,928	5.93	
2016		169,771		169,771		-	4,244,291	4.00	
2015		172,693		172,693		-	4,317,321	4.00	

# Notes To the Schedule Of Contributions Based On Participation In The Public Employee Pension Plan Of TCRS

June 30, 2024

#### Note 1 - Valuation Date

Actuarially determined contribution rates for fiscal year 2024 were calculated based on the June 30, 2022, actuarial valuation.

#### Note 2 – Methods and Assumptions Used to Determine Contribution Rates

Actuarial cost method Entry age normal

Amortization method Level dollar, closed (not to exceed 20 years)

Remaining amortization period Varies by year

Asset valuation 10 year smoothed within a 20% corridor to market

value

Inflation 2.25%

Salary increases Graded salary ranges from 8.72% to 3.44% based

on age, including inflation, averaging 4.00%

Investment rate of return 6.75%, net of investment expense,

including inflation

Retirement age Pattern of retirement determined by

experience study

Mortality Customized table based on actual experience

including an adjustment for some

anticipated improvement

Cost of living adjustments 2.125%

#### Note 3 – Changes of Assumptions

In 2021, the following assumptions were changed: decreased inflation rate from 2.50 percent to 2.25 percent; decreased the investment rate of return from 7.25 percent to 6.75 percent; decreased the cost-of-living adjustment from 2.25 percent to 2.125 percent; and modified mortality assumptions. In 2017, the following assumptions were changed: decreased inflation rate from 3.00 percent to 2.50 percent; decreased the investment rate of return from 7.50 percent to 7.25 percent; decreased the cost-of-living adjustment from 2.50 percent to 2.25 percent; decreased salary growth graded ranges from an average of 4.25 percent to an average of 4.00 percent; and modified mortality assumptions.

# Required Supplementary Information Schedule of Changes in Total Other Postemployment Benefits Liability and Related Ratios and Related Notes

Year Ended June 30, 2024

	Fiscal Year Ended							
		2024		2023		2022		2021
Total Other Postemployment Benefit Liability								
Service cost	\$	21,511	\$	36,173	\$	38,851	\$	27,920
Interest		6,540		5,765		6,913		9,405
Expected vs. actual experience		(17,085)		(40,933)		(23,096)		(26,135)
Change of assumptions		55,289		(65,879)		(62,663)		25,875
Benefit payments		(2,240)		(3,001)		(3,504)		(2,732)
Net change in total pension liability		64,015		(67,875)		(43,499)		34,333
Total other postemployment benefit liability – beginning		164,332		232,207		275,706		241,373
Total other postemployment benefit liability – ending	\$	228,347	\$	164,332	\$	232,207	\$	275,706
Covered-employee payroll	\$	5,913,253	\$	5,551,684	\$	5,508,478	\$	4,990,880
Total other postemployment benefit liability as a percentage of covered-employee payroll		3.86%		2.96%		4.22%		5.52%

There are no assets accumulating, in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75, related to this OPEB plan.

The amount reported for each fiscal year was determined as of the prior fiscal year end.

This schedule is intended to show information for 10 years. Additional years will be included as they become available.

	Fisca	al Year Ended			
2020		2019	2018		
\$ 27,065	\$	21,988	\$	22,762	
11,383		10,399		8,124	
(102,075)		(23,861)		-	
19,077		11,643		(14,751)	
 (2,904)		(2,921)		-	
(47,454)		17,248		16,135	
288,827		271,579		255,444	
\$ 241,373	\$	288,827	\$	271,579	
\$ 4,255,412	\$	4,471,811	\$	4,172,840	
5.67%		6.46%		6.51%	

# **Other Information**

#### **Schedule Changes in Lease Obiligations**

For the Fiscal Year Ended June 30, 2024

Description of Indebtedness		Original mount of Issue	Interest Rate	Date of Issue	Maturity Date
GOVERNMENTAL ACTIVITIES					
LEASES PAYABLE					
Payable through Special Revenue Fund					
Bill McMurry	\$	25,106	3.00 %	7/1/2021	6/30/2026
Carla Veath		47,465	3.00	5/1/2021	6/30/2026
Glen D. and Doris R. Hutchens, Sr.		501,892	3.00	4/1/2019	3/31/2029
Kingsport Housing and Redevelopment Agency		19,527	3.00	4/1/2016	6/30/2026
Marathon Realty Corporation		69,801	3.00	4/16/2021	6/30/2028
Mark C. Smith		47,423	3.00	11/1/2020	6/30/2026
Moore and Senter Company		55,791	3.00	7/1/2021	6/30/2026
Robin Sue Mallory		39,054	3.00	7/1/2021	6/30/2026
Wilson Franklin Hodges, Jr.		37,659	3.00	2/1/2018	6/30/2026
Wolfe Development		48,539	3.00	7/1/2021	6/30/2026

Total payable through the Special Revenue Fund

0	Outstanding Issued July 1, During 2023 Period		Paid and/or Matured During Period		surements	Outstanding June 30, 2024		
\$	15,541	\$	-	\$ 5,003	\$	-	\$	10,538
	29,789		-	9,420		-		20,369
	402,964		-	56,596		-		346,368
	12,087		-	3,891		-		8,196
	51,385		-	9,630		-		41,755
	29,354		-	9,449		-		19,905
	34,533		-	11,115		-		23,418
	24,174		-	7,781		-		16,393
	23,310		-	7,503		-		15,807
	30,046		-	9,672		-		20,374
\$	653,183	\$	_	\$ 130,060	\$		\$	523,123

# **Compliance Section**



# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Board of Directors Upper East Tennessee Human Development Agency, Inc. Kingsport, Tennessee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the major governmental funds of Upper East Tennessee Human Development Agency, Inc. ("UETHDA"), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise UETHDA's basic financial statements, and have issued our report thereon dated December 11, 2024.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered UETHDA's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of UETHDA's internal control. Accordingly, we do not express an opinion on the effectiveness of UETHDA's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether UETHDA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering UETHDA's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**CERTIFIED PUBLIC ACCOUNTANTS** 

Brown, Edwards Kompany, S. L. P.

Kingsport, Tennessee December 11, 2024

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# Independent Auditor's Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance

To the Board of Directors

Upper East Tennessee Human Development Agency, Inc.
Kingsport, Tennessee

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited Upper East Tennessee Human Development Agency, Inc.'s ("UETHDA") compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on UETHDA's major federal programs for the year ended June 30, 2024. UETHDA's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, UETHDA complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2024.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles*, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of UETHDA and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of UETHDA's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of

laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to UETHDA's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on UETHDA's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about UETHDA's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding UETHDA's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of UETHDA's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of UETHDA's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will

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not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that have not been identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

CERTIFIED PUBLIC ACCOUNTANTS

Brown, Edwards & Company, S. L. P.

Kingsport, Tennessee December 11, 2024

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# Schedule of Expenditures of Federal Awards Year Ended June 30, 2024

Federal Grantor/Pass-Through Grantor/Program Title	Federal Assistance Listing Number	Grantor Agency Award Number	-	Federal Expenditures
U.S. Department of Agriculture:				
Passed-Trough Tennessee Department of Agriculture: Food Distribution Cluster:				
Emergency Food Assistance Program (Food Commodities)				
(Noncash assistance)	10.569	N/A	534,246	534,246
Emergency Food Assistance Program (Administrative Costs)	10.568	90071	30,628	
Emergency Food Assistance Program (Administrative Costs)	10.568	94787	154,590	
Total Food Distribution Cluster			-	185,218 719,464
Passed-Through Tennessee Department of Human Services:				
Child and Adult Care Food Program	10.558	03-47-55965-00-9	226,418	
Child and Adult Care Food Program	10.558	03-47-55965-00-9	231,136	
cinia ana viaan care rood rrogiani	10.550	03 17 33303 00 3		457,554
Total U.S. Department of Agriculture			_	1,177,018
II.S. Department of Energy				
U.S. Department of Energy:  Passed-Through Tennessee Housing Development Agency:				
Weatherization Assistance for Low-Income Persons	81.042	WAP-23-13	292,536	292,536
Total U.S. Department of Energy			_	292,536
U.S. Davidson and a fill a lith and thousand Southern			•	_
U.S. Department of Health and Human Services:  Passed-Through Tennessee Department of Human Services:				
Temporary Assistance for Needy Families				
(Child Care Certificate Program)	93.558	N/A	95,140	
Temporary Assistance for Needy Families	33.336	N/A	33,140	
(Child Care Certificate Program)	93.558	N/A	123,065	
Temporary Assistance for Needy Families				
(Families First Community)	93.558	76883	406,868	
				625,073
Passed-Through Tennessee Housing Development Agency:				
Low-Income Home Energy Assistance Program	93.568	LIHEAP Wx-20-15	221,122	
Low-Income Home Energy Assistance Program	93.568	LIHEAP Wx-22-12	2,883	
Low-Income Home Energy Assistance Program	93.568	LIHEAP 24-19	3,526,598	
Low-Income Home Energy Assistance Program	93.568	LIHEAP 23-19	2,481,319	
Low-Income Home Energy Assistance Program	93.568	LIHEAP 23-19	2,882,995	
Low-Income Home Energy Assistance Program	93.568	LIHEAP INF 22-19	160,426	
Low-Income Home Energy Assistance Program	93.568	LIHEAP 23-19	144,150	
Low-Income Home Energy Assistance Program	93.568	LIHEAP 24-19	130,802	9,550,295
Low-Income Household Water Assistance Program	93.499	LIHWAP 22-19	1,002,355	1,002,355
200 1100110 1100011010 110001100 110001100	331.133	2	1,002,000	1,001,000
Passed-Through Tennessee Housing Development Agency:				
COVID-19 - Emergency Rental Assistance Program	21.023	CVRR-22-15	4,700	
COVID-19 - Emergency Rental Assistance - Eviction Prevention Program	21.023	ERA-EEP-2023-33	529,131	533,831
				•
Passed-Through Tennessee Department of Human Services:	02.500	722 40422	47.500	
Community Services Block Grant	93.569	Z22-49120	17,592	
Community Services Block Grant Community Services Block Grant	93.569 93.569	Z23-49120 Z24-49120	512,026 720,376	
Community Services block Chant	33.303	224-4312U	739,376	1,268,994
				1,200,334

# Schedule of Expenditures of Federal Awards Year Ended June 30, 2024

Federal Grantor/Pass-Through Grantor/Program Title	Federal Assistance Listing Number	Grantor Agency Award Number	<u>-</u>	Federal Expenditures
Passed-Through Tennessee Department of Human Services:				
CCDF Cluster:				
TDHS Support and Enhancement Grant - Bluff City	93.575	N/A	3,995	
TDHS Support and Enhancement Grant - Boones Creek	93.575	N/A	3,996	
TDHS Support and Enhancement Grant - Carters Valley	93.575	N/A	3,999	
TDHS Support and Enhancement Grant - Children First	93.575	N/A	5,000	
TDHS Support and Enhancement Grant - Dobbins	93.575	N/A	3,996	
TDHS Support and Enhancement Grant - Dunbar	93.575	N/A	3,989	
TDHS Support and Enhancement Grant - Florida Avenue	93.575	N/A	3,997	
TDHS Support and Enhancement Grant - Fugate Hill	93.575	N/A	3,993	
TDHS Support and Enhancement Grant - George Clem	93.575	N/A	3,995	
TDHS Support and Enhancement Grant - Grandview	93.575	N/A	3,996	
TDHS Support and Enhancement Grant - Harmony	93.575	N/A	4,000	
TDHS Support and Enhancement Grant - Indian Springs	93.575	N/A	3,998	
TDHS Support and Enhancement Grant - Lake Terrace	93.575	N/A	3,999	
TDHS Support and Enhancement Grant - Little Bucs	93.575	N/A	3,999	
TDHS Support and Enhancement Grant - Miller Perry	93.575	N/A	3,998	
TDHS Support and Enhancement Grant - Mooresburg	93.575	N/A	3,996	
TDHS Support and Enhancement Grant - Sneedville	93.575	N/A	4,997	
TDHS Support and Enhancement Grant - Sullivan	93.575	N/A	3,999	
TDHS Support and Enhancement Grant - Surgoinsville	93.575	N/A	3,994	
TDHS Support and Enhancement Grant - Unicoi/Erwin	93.575	N/A	3,995	
TDHS Support and Enhancement Grant - Westview	93.575	N/A	4,000	
Total CCDF Cluster				85,931
Direct Grant:				
Head Start Cluster:				
Head Start Full -Year, Part-Day				
(includes delegate expenses of \$1,058,872)	93.600	04CH010996/05	7,053,580	
Head Start Full -Year, Part-Day				
(includes delegate expenses of \$943,694)	93.600	04CH010996/06	5,028,669	
Total Head Start Cluster			-	12,082,249
Total U.S. Department of Health and Human Services			-	25,148,728
Department of Homeland Security				
Direct Grant:				
Emergency Food and Shelter	97.024	Various	32,542	
COVID 19 - Emergency Food and Shelter	97.024	Various	3,369	
				35,911
Total Department of Hemoland Convitor				25.011
Total Department of Homeland Security			-	35,911
Total Endoral Programs				\$ 26.654.193
Total Federal Programs			=	\$ 26,654,193

# Notes to the Schedule of Expenditures of Federal Awards June 30, 2024

#### Note 1 – Schedule of Expenditures of Federal Awards

The schedule of expenditures of federal awards includes the federal grant activity of UETHDA and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements. At June 30, 2024, UETHDA had no outstanding Federal loan balances requiring continuing disclosure.

#### Note 2 – De Minimis Indirect Cost Rate

UETHDA did not elect to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance. UETHDA accumulates administrative costs in an indirect cost pool and allocates these costs to programs based on each program's total direct expenditures. Administrative costs are those costs incurred for the common benefit of all UETHDA programs that cannot be readily identified with a final cost objective. This plan has been approved by the Department of Health and Human Services. The approved provisional rate for the year ended June 30, 2024, was 6.70%.

#### Note 3 – Delegate Agencies

UETHDA delegates a portion of their federal Head Start program to two local school districts. Expenditures reported by the delegates for the year ended June 30, 2024, are as follows:

	Fe	Federal Head			
Delegate Agency		Start			
Carter County Head Start	\$	1,299,497			
Johnson County Board of Education		703,069			
	\$	2,002,566			

#### Note 4 - In-Kind

The Head Start program, funded by the Department of Health and Human Services, requires that the program receive a nonfederal share equal to 25% of total federal expenditures. The nonfederal in-kind contributions were received by UETHDA and delegate agencies as follows:

Delegates/UETHDA	040	CH010996/05	040	CH010996/06	Total
Carter County Head Start	\$	98,250	\$	192,331	\$ 290,581
Johnson County Board of Education		34,028		150,790	184,818
		132,278		343,121	 475,399
UETHDA		1,188,971		1,178,928	2,367,899
Total Head Start in-kind	\$	1,321,249	\$	1,522,049	\$ 2,843,298

#### **Schedule of Findings and Questioned Costs**

Year Ended June 30, 2024

#### A – SUMMARY OF AUDITOR'S RESULTS

- 1. The auditor's report expresses an **unmodified opinion** on the financial statements.
- 2. **No significant deficiencies and no material weaknesses** relating to the audit of the financial statements was reported in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
- 3. No instances of noncompliance material to the financial statements were disclosed.
- 4. **No significant deficiencies and no material weaknesses** relating to the audit of the major federal award program were reported in the Independent Auditor's Report on Compliance for Each Major Program; Report on Internal Control over Compliance; and Report on the Schedule of Expenditures of Federal and State Awards Required by the Uniform Guidance.
- 5. The auditor's report on compliance for the major federal award programs expresses an unmodified opinion.
- 6. The audit disclosed **no audit findings relating to the major program.**
- 7. The program tested as major was:

	Assistance		
Program Name	Listing #		
Head Start Cluster	93.600		

- 8. The threshold for distinguishing Type A and B programs was \$750,000.
- 9. UETHDA was determined to be a low-risk auditee.

<b>B</b> –	FINDINGS -	FINANCIAL	STATEMENT	AUDIT

None.

#### C - FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAM AUDIT

None.

#### **D – FINDINGS AND QUESTIONED COSTS – STATE OF TENNESSEE**

None.

#### **Summary Schedule of Prior Audit Findings**

Year Ended June 30, 2024

Financial Statement Audit	
None.	
Major Federal Awards Programs	
None.	
State of Tennessee	
None.	